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IN THE MATTER OF:

FMC Idaho LLC

Respondent.

Pocatello, Idaho

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# UNITED STATES

# ENVIRONMENTAL PROTECTION AGENCY

REGION 10

UNILATERAL ADMINISTRATIVE ORDER FOR REMOVAL ACTIONS

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) U.S. EPA Region 10

CERLCA Docket No. CERCLA-10-2007-0051

)

Proceeding Under Section 106 (a) of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C.

§ 9606 (a).

Unilateral Administrative Order For Removal Action

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1. This Administrative Order ("Order") is issued under the authority vested in the President of the United States by Section 106(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. § 9606(a). This authority was delegated to the Administrator of the United States Environmental Protection Agency ("EPA") by Executive Order No. 12580, 52 Fed. Reg. 2923 (Jan. 23, 1987), and further delegated to the Regional Administrators by EPA Delegation Nos. 14-14-A and 14-14-B. This authority was further redelegated by the Regional Administrator of EPA Region 10 to the Director, Office of Environmental Cleanup by EPA Region 10 Delegation Nos. R10 14-14-A and R10 14-14-B.

- 2. This Order pertains to property located on Highway 30 west of the City of Pocatello, Idaho, in Township 6 South, Range 33 East, and largely within the boundaries of the Fort Hall Indian Reservation, the "FMC Site" or the "Site." This Order requires Respondent to conduct removal actions described herein to abate an imminent and substantial endangerment to the public health or welfare or the environment that may be presented by the actual or threatened release of hazardous substances at or from the Site.
- 3. EPA has notified the Shoshone-Bannock Tribes and the State of Idaho Department of Environmental Quality of this action pursuant to Section 106(a) of CERCLA, 42 U.S.C. § 9606(a).

# II. PARTIES BOUND

4. This Order applies to and is binding upon Respondent and Respondent's successors and assigns. Any change in ownership or control of the Site or change in the corporate or

partnership status of Respondent, including, but not limited to, any transfer of assets or real or personal property, shall not alter Respondent's responsibilities under this Order.

5. Respondent shall ensure that their contractors, subcontractors, and representatives receive a copy of this Order and comply with this Order. Respondent shall be responsible for any noncompliance with this Order.

# III. <u>DEFINITIONS</u>

- 6. Unless otherwise expressly provided herein, terms used in this Order which are defined in CERCLA or in regulations promulgated under CERCLA shall have the meaning assigned to them in CERCLA or in such regulations. Whenever terms listed below are used in this Order or in the attached appendices and incorporated hereunder, the following definitions shall apply:
- a. "Action Memorandum" shall mean the EPA Action
  Memorandum relating to the Site signed on December 13, 2006, by
  the Director, Office of Environmental Cleanup, EPA Region 10,
  and all attachments thereto. The Action Memorandum is attached
  as Appendix B.
- b. "CERCLA" shall mean the Comprehensive
  Environmental Response, Compensation, and Liability Act of 1980,
  as amended, 42 U.S.C. § 9601, et seq.
- c. "Day" shall mean a calendar day. In computing any period of time under this Order, where the last day would fall on a Saturday, Sunday, or Federal holiday, the period shall run until the close of business of the next working day.
- d. "Effective Date" shall be the effective date of this Order as provided in Section XXVIII.
- e. "EPA" shall mean the United States Environmental Protection Agency and any successor departments or agencies of the United States.

- f. "Interest" shall mean interest at the rate specified for interest on investments of the EPA Hazardous Substance Superfund established by 26 U.S.C. § 9507, compounded annually on October 1 of each year, in accordance with 42 U.S.C. § 9607(a). The applicable rate of interest shall be the rate in effect at the time the interest accrues. The rate of interest is subject to change on October 1 of each year.
- g. "National Contingency Plan" or "NCP" shall mean the National Oil and Hazardous Substances Pollution Contingency Plan promulgated pursuant to Section 105 of CERCLA, 42 U.S.C. § 9605, codified at 40 C.F.R. Part 300, and any amendments thereto.
- h. "Order" shall mean this Unilateral Administrative Order, all appendices attached hereto including the Statement of Work and Action Memo, and all documents incorporated by reference into this document including without limitation EPA-approved submissions. EPA-approved submissions (other than progress reports) are incorporated into and become a part of the Order upon approval by EPA. In the event of conflict between this Order and any appendix or other incorporated documents, this Order shall control.
- i. "Paragraph" shall mean a portion of this Order identified by an Arabic numeral.
  - j. "Parties" shall mean EPA and Respondent.
- k. "Response Costs" shall mean all costs, including, but not limited to, direct and indirect costs, that the United States incurs in reviewing or developing plans, reports and other items pursuant to this Order, verifying the Work, or otherwise developing, implementing, overseeing, or enforcing this Order, including but not limited to, payroll costs, contractor costs, travel costs, laboratory costs, the costs incurred pursuant to Paragraph 49 (cost of attorney time and any

monies paid to secure access, including the amount of just compensation), and Paragraph 58 (emergency response).

- 1. "RCRA" shall mean the Solid Waste Disposal Act, as amended, 42 U.S.C. § 6901, et seq. (also known as the Resource Conservation and Recovery Act).
  - m. "Respondent" shall mean FMC Idaho LLC.
- o. "Section" shall mean a portion of this Order identified by a Roman numeral.
- p. "Site" shall mean the FMC Idaho LLC Site, located on Highway 30 west of the City of Pocatello, Idaho, in Township 6 South, Range 33 East, and largely within the boundaries of the Fort Hall Indian Reservation in Power County.
- q. "Statement of Work" or "SOW" shall mean the statement of work for implementation of the removal action, as set forth in Appendix A to this Order, and any modifications made thereto in accordance with this Order.
- r. "Waste Material" shall mean: (i) any "hazardous substance" under Section 101(14) of CERCLA, 42 U.S.C. § 9601(14); (ii) any pollutant or contaminant under Section 101(33) of CERCLA, 42 U.S.C. § 9601(33); and (iii) any "solid waste" under Section 1004(27) of RCRA, 42 U.S.C. § 6903(27).
- s. "Work" shall mean all activities Respondent is required to perform under this Order.

# IV. FINDINGS OF FACT

7. The FMC Site is located in Southeastern Idaho on Highway 30, approximately 2.5 miles northwest of Pocatello, Idaho. The Site was used to manufacture elemental phosphorus from phosphate ore from the late 1940s until December 2001. Various lined and unlined surface impoundments, including Pond 16S, were used to manage wastewater containing phosphorus. FMC

has conducted activities to decommission and dismantle the manufacturing plant.

- 8. Most of the FMC Site is within the boundary of the Fort Hall Reservation. Fort Hall Reservation land in the vicinity of the FMC Site is both agricultural and residential. The Bureau of Land Management (BLM) lands in the vicinity of the Site are designated as multiple uses. Unincorporated land in Bannock and Power Counties in the vicinity of the Site is mostly agricultural with scattered residences. Pocatello and Chubbuck land in the vicinity of the FMC Site is primarily zoned for residential use.
- 9. From 1947 to April 2000, FMC Corporation owned the FMC Site. In April 2000, FMC sold the FMC Site to Astaris Idaho LLC, a subsidiary of Astaris LLC. Astaris LLC was owned 50% by FMC Corporation and 50% by Solutia Inc. In February 2002, FMC acquired 100% of Astaris Idaho LLC and changed its name to FMC Idaho LLC. FMC Idaho LLC, a wholly owned subsidiary of FMC Corporation, has owned and operated the FMC Site since February 2002.
- 10. The FMC Site is part of the Eastern Michaud Flats (EMF) Superfund site that was listed on the CERCLA National Priority List (NPL) on August 30, 1990 (Federal Register, Volume 55, Number 169, page 35502). Within the EMF Superfund site boundaries are the FMC Site and the J.R. Simplot Company "Don" Plant.
- 11. EPA issued a CERCLA Record of Decision (ROD) selecting a remedy for the EMF site in 1998. EPA is reevaluating the Record of Decision as it pertains to the FMC Site. FMC is conducting a Supplemental Remedial Investigation and Feasibility Study pursuant to a CERCLA Administrative Order on Consent, which will include an investigation of former FMC plant

- 12. The FMC Site contains hazardous waste management units regulated under RCRA, including Pond 16S. On October 16, 1998, the United States filed a Complaint against FMC in U.S. District Court for the District of Idaho alleging a number of RCRA violations at the FMC elemental phosphorus manufacturing facility, including the allegation that FMC placed reactive and ignitable phossy wastes in Pond 16S since it became operational in 1993. A Consent Decree entered on July 13, 1999, required FMC Corporation, among other things, to close and cap Pond 16S waste in accordance with all applicable RCRA requirements and an EPA approved closure plan. Pond 16S is located entirely within the exterior boundaries of the Fort Hall Reservation.
- and contains approximately 140 square feet of phosphorus containing water and solids from the elemental phosphorus manufacturing process. Pond 16S received waste until September 1999, including waste to which lime had been added. Pond 16S received phosphorus containing water and precipitator slurry from the furnace building, phosphorus decontamination residues, and water from other ponds. Pond 16S solids consist of fine-grained furnace solids (ore, coke and silica), elemental phosphorus from the precipitators, and residual sludge and dirt contained in phossy water after processing at the phosphorus loading dock.
- 14. EPA approved the final closure plan for Pond 16S on February 6, 2004. The Consent Decree and the approved closure plan required removal of water, construction of a center dike to allow placement of fill material, and placement of a cap over the waste. It also required temperature and pressure monitoring and gas collection systems to be installed. FMC reported that it

had completed closure in 2004, and certified that it had completed closure in accordance with the approved closure plan in January 2005.

- 15. On March 13, 2001, FMC discovered that phosphine had apparently built up, auto-ignited, and melted small holes in the temporary cover that FMC installed over the fill material on Pond 16S in advance of installing the final cap. The holes were located immediately next to the fill material in the anchor trench for the temporary cover at the west side of the Pond. Subsequent gas monitoring detected phosphine at the perimeter of the temporary cover in concentrations greater than 20 parts per million (ppm). FMC attributed the presence of phosphine to the sludge-intrusive activities of the center dike construction, which caused mixing of limed and non limed materials. indicated that because the initial fill and temporary cover were constructed immediately following placement of the center dike, the increased volume of phosphine gas was trapped within the initial fill and beneath the temporary cover. An interim gas extraction and treatment system was installed and put into service by May 11, 2001.
- 16. The Pond 16S cap consists of a seven foot thick evapotranspiration layer composed of soil, crushed and screened slag and sand which overlays a geo-synthetic composite barrier and drainage system which overlays the waste. A dual purpose pressure monitoring and gas collection system was installed under the cap around the perimeter of the Pond. Eight temperature monitoring sensors were also installed in well casings extending down through the cap to locations above the waste to monitor temperature. The Post Closure Plan for Pond 16S requires that the pressure monitoring system be converted to a gas collection and treatment system if pressure exceeds 27

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- In January 2006, a high temperature alarm (temperature exceeding 22°C) was observed in temperature monitoring sensor number 8. FMC determined that the alarm was a false alarm related to failure of the transmitter, and reported that there have been no exceedances of the temperature or pressure limits in the post closure plan since post closure monitoring began in 2005. In February 2006, elevated levels of phosphine gas was detected in the metal enclosure housing the top of the well casing for a temperature sensor, and FMC began operating two gas extraction systems meeting the design specified in Appendix O of the Pond 16S closure plan. Subsequently, in June 2006, intermittent emissions of smoke from two temperature monitoring point (TMP) vents (T03 and T04) were observed. FMC has reported that its assessment is that phosphine gas was continuing to collect in TMP well casings and likely accumulating to the phosphine auto-ignition concentration (20,000 parts per million) inside the temperature well casings or vents forming phosphorus pentoxide.
- 18. Visible air emissions from Pond 16S have been observed on a number of occasions since June 2006, including by Shoshone-Bannock Tribal staff on September 6, 2006 and September 18, 2006.
- 19. On November 20 and 21, 2006, the EPA conducted removal site evaluation activities at the Site. Air samples were collected of ambient air at Pond 16S, upwind of Pond 16S and downwind of Pond 16S. Additionally, air samples were collected from the top of temperature monitoring well casing no. 1 as well as from the discharge end of FMC's existing gas extraction and treatment system. Samples were analyzed for phosphine, hydrogen cyanide, and hydrogen sulfide. Analytical data show elevated

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concentrations of phosphine gas (360 ppm), hydrogen cyanide gas (0.12 ppm), and hydrogen sulfide gas (507 ppm) being generated within the cap at Pond 16S. Ambient air samples showed concentrations as high as 0.13 ppm for hydrogen sulfide downwind of the pond. Phosphine and hydrogen cyanide were not detected in ambient air at levels at or above the detection limit. Concentrations of phosphine, hydrogen cyanide and hydrogen sulfide gas accumulating within the Pond 16S cap and being released may present an imminent and substantial endangerment to human health and the environment.

- 20. Phosphine gas is extremely flammable and produces a dense white cloud of phosphorus pentoxide when it burns. Phosphorus pentoxide is a severe respiratory tract irritant due to the rapid formation of orthophosphoric acid, H<sub>3</sub>PO<sub>4</sub>, on contact with water. Phoshine gas is also explosive and may ignite spontaneously on contact with air. The National Institute of Occupational Safety and Health has determined that phosphine gas is immediately dangerous to life and health at 50 ppm (based on a 30 minute exposure). The Occupational Safety and Health Administration (OSHA) time weighted average Permissible Exposure Limit is 0.3 ppm.
- 21. Hydrogen sulfide is a flammable gas. Exposure to low concentrations of hydrogen sulfide may cause irritation to the eyes, nose, or throat. It may also cause difficulty in breathing for some asthmatics. Brief exposures to high concentrations of hydrogen sulfide can cause a loss of consciousness, permanent or long-term effects such as headaches, poor attention span, poor memory, and poor motor function, and possibly death. The Occupational Safety and Health Administration Permissible Exposure Limit for General Industry is 20 ppm (ceiling), however if no other measurable exposure occurs during the 8-hour work

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shift, exposures may exceed 20 ppm, but not more than 50 ppm (peak), for a single time period up to 10 minutes. The National Institute of Occupational Safety and Health has determined that hydrogen sulfide gas is immediately dangerous to life and health at 100 ppm.

- 22. Hydrogen cyanide gas has been detected at Pond 16S, including at an hourly maximum concentration of 1.11 ppm prior to placement of the interim cover and final cap.
- Hydrogen cyanide can cause rapid death due to metabolic asphyxiation within seconds or minutes of the inhalation of high concentrations of hydrogen cyanide gas. Cyanide directly stimulates the chemoreceptor of the carotid and aortic bodies, causing hyperpnoea. Cardiac irregularities are often noted. Exposure to hydrogen cyanide can occur through inhalation, ingestion, eye or skin contact, and absorption through the skin, eyes, and mucous membranes. Explosive hazards can occur on exposure to air, sources of ignition, including heat, or open flame; and when stored for long periods of time. The Occupational Safety and Health Administration time weighted average permissible exposure limit is 10 ppm. The National Institute of Occupational Safety and Health has determined that hydrogen cyanide is immediately dangerous to life and health at 50 ppm.
- 24. Potential receptors of the phosphine, hydrogen cyanide and phosphorus pent oxide released from Pond 16S include Respondent's employees, contractors and subcontractors, as well as visitors. Concentrations of phosphine, hydrogen cyanide and hydrogen sulfide gas accumulating within the Pond 16S cap and being released may present an imminent and substantial endangerment to site workers and others at the site.
- 25. EPA issued a time critical removal Action Memorandum on December 13, 2006 for Pond 16S to remove and treat phosphine

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and other gases present at levels of concern in a manner that satisfies specified performance objectives.

26. Action is necessary to protect receptors from inhalation of phosphine, hydrogen cyanide, hydrogen sulfide and phosphorus pent oxide at Pond 16S, and to minimize the risk of fire and explosion from build-up of phosphine, hydrogen sulfide and hydrogen cyanide gas under the cap at Pond 16S.

# CONCLUSIONS OF LAW AND DETERMINATIONS

- 27. Based on the Findings of Fact set forth above, and the Administrative Record supporting the removal action, EPA has determined that:
- a. The FMC LLC Site and Pond 16S are each a "facility" as defined by Section 101(9) of CERCLA, 42 U.S.C. § 9601(9).
- The contamination found at the Site and at Pond 16S, as identified in the Findings of Fact above, includes "hazardous substances" as defined by Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).
- c. The Respondent is a "person" as defined by Section 101(21) of CERCLA, 42 U.S.C. § 9601(21).
- d. The Respondent is a liable party under one or more provisions of Section 107(a) of CERCLA, 42 U.S.C. § 9607(a). Respondent is the "owner" and/or "operator" of the facilities, as defined by Section 101(20) of CERCLA, 42 U.S.C. § 9601(20), and within the meaning of Section 107(a)(1) of CERCLA, 42 U.S.C. § 9607(a)(1).
- The conditions described in the Findings of Fact above constitute an actual and/or threatened "release" of a hazardous substance from the facility as defined by Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).
- The conditions at the Site constitute a threat to public health or welfare or the environment, based on the

factors set forth in Section 300.415(b)(2) of the National Oil and Hazardous Substances Pollution Contingency Plan, as amended, 40 CFR Part 300 ("NCP").

g. The conditions present at the Site constitute an imminent and substantial endangerment to public health or welfare or the environment within the meaning of Section 106(a) of CERCLA, 42 U.S.C. § 9606(a).

h. The removal actions required by this Order are necessary to protect the public health, welfare, or the environment and are not inconsistent with the NCP and CERCLA.

# VI. ORDER

28. Based upon the foregoing Findings of Fact,
Conclusions of Law, Determinations, and the Administrative
Record for this Site, it is hereby Ordered that Respondent
comply with all provisions of this Order and any modifications
hereto, including, but not limited to, all appendices to this
Order and all documents incorporated by reference into this
Order.

# VII. NOTICE OF INTENT TO COMPLY

29. Respondent shall notify EPA in writing within 3 days after the Effective Date of this Order of Respondent's irrevocable intent to comply with this Order. Failure of Respondent to provide such notification within this time period shall be a violation of this Order by Respondent. Such written notice shall be sent to:

Andrew Boyd
Office of Regional Counsel
United States Environmental Protection Agency,
Region 10
1200 Sixth Avenue (M/S ORC-158)

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# VIII. DESIGNATION OF CONTRACTOR, PROJECT COORDINATOR, AND ON-SCENE COORDINATOR

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Respondent shall perform the Work or shall retain one or more contractors to perform the Work and shall notify EPA of the name(s) and qualifications of Respondent or the contractor(s) within 10 days of the Effective Date. If, after the commencement of Work, Respondent retains additional contractor(s) or subcontractor(s), Respondent shall notify EPA of the name(s) and qualification(s) of such contractor(s) or subcontractor(s) retained to perform the Work at least 10 days prior to commencement of such Work, unless otherwise agreed to by EPA. EPA retains the right, at any time, to disapprove of any or all of the contractors and/or subcontractors retained by Respondent or of Respondent's decision to perform the Work itself. If EPA disapproves of a selected contractor or subcontractor or of Respondent's decision to perform the Work, Respondent shall retain a different contractor or subcontractor and shall notify EPA of that contractor's or subcontractor's name and qualifications within 14 days of EPA's disapproval, unless otherwise agreed to by EPA.

31. Within 7 days after the Effective Date, Respondent shall designate a Project Coordinator who shall be responsible for administration of the Work required by this Order and shall submit in writing to EPA the designated Project Coordinator's name, address, telephone number, electronic mail address, and qualifications. To the greatest extent possible, the Project Coordinator shall be present on Site or readily available during the Work. EPA retains the right to disapprove of the designated Project Coordinator. If EPA disapproves of the designated

Project Coordinator, Respondent shall retain a different Project Coordinator and shall notify EPA of that person's name, address, telephone number, and qualifications within 7 days following EPA's disapproval, unless otherwise agreed to by EPA.

Communications between Respondent and EPA, and all documents concerning the activities performed pursuant to this Order, shall be directed to the Project Coordinator. Receipt by Respondent's Project Coordinator of any notice or communication from EPA relating to this Order shall constitute receipt by Respondent.

- 32. EPA has designated Greg Weigel of the Emergency Response Unit, Office of Environmental Cleanup, Region 10, as its On Scene Coordinator ("OSC"). Except as otherwise provided in this Order, Respondent shall direct all submissions required by this Order to the OSC at U.S. EPA, 1435 North Orchard Street, Boise Idaho 83706 or to his or her designee. The OSC may be reached by phone at (208) 378-5773, or by e-mail at weigel.greg@epa.gov. Respondent shall ensure that all submittals are received by the On-Scene Coordinator by the applicable date.
- 33. EPA and Respondent shall have the right, subject to Paragraph 31, to change their respective designated OSC or Project Coordinator. Respondent shall notify EPA 7 days before changing their Project Coordinator. The initial notification may be made orally, but shall be followed by a written notice within 2 days.

#### IX. WORK TO BE PERFORMED

34. Respondent shall perform, at a minimum, all actions necessary to implement the Statement of Work ("SOW") which is attached as Appendix A.

- 36. The primary objective of this removal action is to take interim action to characterize the gases under Pond 16S and remove and treat phosphine and other gases present at levels of concern in a manner that satisfies specified performance objectives.
- 37. As required by the SOW, Respondent shall submit to EPA for review and approval a design documents and work plans for performing the removal actions in accordance with the SOW. The design documents and work plans shall provide a description of, and an expeditious schedule for, the Work required by this Order. All plans, including design documents, the Work Plan, reports and other deliverables will be reviewed and approved by EPA pursuant to Section X (EPA Approval of Plans and Other Submissions).
- a. Except as otherwise approved by EPA, Respondent shall not commence any Work on-site until EPA has approved the Work Plan pursuant to Section X (EPA Approval of Plans and Other Submissions). Respondent shall notify EPA at least 48 hours prior to performing any Work on-Site pursuant to this Order, unless otherwise agreed to by EPA. Any non-compliance with any EPA-approved plans, reports, specifications, schedules, or other deliverables shall be considered a violation of the requirements of this Order. Determinations of non-compliance shall be made by EPA. Approval of design documents, the Work Plan and other submittals shall not limit EPA's authority under the terms of this Order to require Respondent to conduct activities consistent with this Order to accomplish the Work outlined in this Section.

- b. To the extent that information concerning the details of a particular item does not yet exist so that it can be described in the design documents or plans, the document shall set forth an expeditious schedule and plan for submission of supplement(s) to EPA for approval, which supplement(s) shall fully detail such items. All references to the review, approval and enforcement of the design documents and plans shall also be applicable to any supplement(s).
- 38. Respondent shall submit 5 copies of all plans, reports or other submissions required by this Order, the Statement of Work, or any approved work plan. Upon request by EPA, Respondent shall submit such documents in electronic form.
- 39. Respondent shall, at least 30 days prior to the conveyance of any interest in real property at or adjacent to Pond 16S give written notice to the transferee that the property is subject to this Order and written notice to EPA of the proposed conveyance, including the name and address of the transferee. Respondent also shall require that their successors comply with the immediately proceeding sentence and Sections XI (Site Access) and XII (Access to Information).

# 40. Off-Site Shipments.

- a. Respondent shall, prior to any off-Site shipment of Pond 16S Waste Material from the Site, provide written notification of such shipment of Waste Material to the appropriate state environmental official in the receiving facility's state and to the On-Scene Coordinator. However, this notification requirement shall not apply to any off- Site shipments when the total volume of all such shipments will not exceed 10 cubic yards.
- i. Respondent shall include in the written notification the following information: (1) the name and

location of the facility to which the Waste Material is to be shipped; (2) the type and quantity of the Waste Material to be shipped; (3) the expected schedule for the shipment of the Waste Material; and (4) the method of transportation. Respondent shall notify the OSC and the state in which the planned receiving facility is located of major changes in the shipment plan, such as a decision to ship the Waste Material to another facility within the same state, or to a facility in another state.

- ii. The identity of the receiving facility and state will be determined by Respondent following the award of the contract for the removal action. Respondent shall provide the information required by Paragraph 40a and 40b as soon as practicable after the award of the contract and before the Waste Material is actually shipped.
- b. Before shipping any hazardous substances, pollutants, or contaminants from Pond 16S to an off-Site location, Respondent shall obtain EPA's certification that the proposed receiving facility is operating in compliance with the requirements of CERCLA Section 121(d)(3), 42 U.S.C. § 9621(d)(3), and 40 C.F.R. § 300.440. Respondent shall only send hazardous substances, pollutants, or contaminants from Pond 16S to an off-Site facility that complies with the requirements of the statutory provision and regulation cited in the preceding sentence.

#### X. EPA APPROVAL OF PLANS AND OTHER SUBMISSIONS

41. After review of any plan, report or other item that is required to be submitted for approval pursuant to this Order, in a notice to Respondent EPA shall: (a) approve, in whole or in part, the submission; (b) approve the submission upon specified conditions; (c) modify the submission to cure the deficiencies;

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(d) disapprove, in whole or in part, the submission, directing that Respondent modify the submission; or (e) any combination of the above. However, EPA shall not modify a submission without first providing Respondent at least one notice of deficiency and an opportunity to cure within 10 days of receipt of EPA's notification of the required revisions, except where to do so would cause serious disruption to the Work or where previous submission(s) have been disapproved due to material defects.

In the event of approval, approval upon conditions, or modification by EPA, pursuant to Subparagraph 41(a), (b), (c), or (e), Respondent shall proceed to take any action required by the plan, report or other deliverable, as approved or modified in writing by EPA, and in accordance with the schedule approved by EPA. Following EPA approval or modification of a submission or portion thereof, Respondent shall not thereafter alter or amend such submission or portion thereof unless directed by EPA. In the event that EPA modifies the submission to cure the deficiencies pursuant to Subparagraph 41(c) and the submission had a material defect, such defect may be considered a violation of this order and may subject Respondent to civil penalties in accordance with Section XVIII (Enforcement).

#### Resubmission. 43.

- a. Upon receipt of a notice of disapproval, Respondent shall, within 10 days or such longer time as specified by EPA in such notice, correct the deficiencies and resubmit the plan, report, or other deliverable for approval. Respondent may be subject to penalties in accordance with Section XVIII (Enforcement) if the resubmission is disapproved or modified due to a material defect as provided in Paragraphs 44 and 45.
- b. Notwithstanding the receipt of a notice of disapproval, Respondent shall proceed to take any action required by any non-deficient portion of the submission, unless

otherwise directed by EPA. Implementation of any non-deficient portion of a submission shall not relieve Respondent of any liability for penalties under Section XVIII (Enforcement) for violations of this Order.

- c. EPA reserves the right to stop Respondent from proceeding further, either temporarily or permanently, on any task, activity or deliverable at any point during the Work.
- 44. If EPA disapproves a resubmitted plan, report or other deliverable, or portion thereof, EPA may again direct Respondent to correct the deficiencies. EPA shall also retain the right to modify or develop the plan, report or other deliverable.

  Respondent shall implement any such plan, report, or deliverable as corrected, modified or developed by EPA.
- 45. If upon resubmission, a plan, report, or other deliverable is disapproved or modified by EPA due to a material defect, Respondent shall be deemed in violation of this Order for failure to submit such plan, report, or other deliverable timely and adequately. Respondent may be subject to penalties for such violation as provided in Section XVIII.
- 46. Any plans, including the Work Plan, the schedule, reports, and other deliverables submitted to EPA under this Order shall, upon approval or approval with modifications by EPA, be incorporated into and become fully enforceable under this Order. In the event EPA approves or modifies a portion of a plan, report, or other deliverable submitted to EPA under this Order, the approved or modified portion shall be incorporated into and enforceable under this Order.
- 47. Neither failure of EPA to expressly approve or disapprove of Respondent's submissions within a specified time period, nor the absence of comments, shall be construed as approval by EPA. Whether or not EPA gives express approval for

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XI. SITE ACCESS

- 48. Respondent shall, commencing on the Effective Date, provide EPA and its representatives, including contractors, with access at all reasonable times to Pond 16S and the FMC Site, or such other property, for the purpose of conducting any activity related to this Order. These individuals shall be permitted to move freely at the Site and appropriate off-Site areas in order to conduct actions which EPA determines to be necessary.
- Where any action under this Order is to be performed in areas owned by or in possession of someone other than Respondent, Respondent shall use their best efforts to obtain all necessary access agreements within 30 days after the Effective Date, or as otherwise specified in writing by the OSC. Any such access agreement shall provide reasonable access for Respondent and their representatives, including contractors, for the purpose of conducting any activity related to this Order, and for EPA and its representatives to move freely at the site in order to conduct actions that EPA determines to be necessary. Respondent shall immediately notify EPA if after using their best efforts they are unable to obtain such agreements. purposes of this Paragraph, "best efforts" includes the payment of reasonable sums of money in consideration of access. Respondent shall describe in writing their efforts to obtain access. EPA may then assist Respondent in gaining access, to the extent necessary to effectuate the removal actions described herein, using such means as EPA deems appropriate. EPA reserves the right to seek payment from Respondent for all costs, including cost of attorneys' time, incurred by the United States in obtaining such access.

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50. Notwithstanding any provision of this Order, EPA retains all of its access authorities and rights, as well as all of its rights to require land/water use restrictions, including enforcement authorities related thereto, under CERCLA, RCRA, and any other applicable statutes or regulations.

# XII. ACCESS TO INFORMATION

- 51. Respondent shall provide to EPA, upon request, copies of all documents and information within their possession or control or that of their contractors or agents relating to activities at Pond 16S or to the implementation of this Order, including, but not limited to, sampling, analysis, chain of custody records, manifests, trucking logs, receipts, reports, sample traffic routing, correspondence, or other documents or information related to the Work.
- Respondent may assert business confidentiality claims covering part or all of the documents or information submitted to EPA under this Order to the extent permitted by and in accordance with Section 104(e)(7) of CERCLA, 42 U.S.C. § 9604(e)(7), and 40 C.F.R. § 2.203(b). Documents or information determined to be confidential by EPA will be afforded the protection specified in 40 C.F.R. Part 2, Subpart If no claim of confidentiality accompanies documents or information when they are submitted to EPA, or if EPA has notified Respondent that the documents or information are not confidential under the standards of Section 104(e)(7) of CERCLA or 40 C.F.R. Part 2, Subpart B, the public may be given access to such documents or information without further notice to Respondent. Respondent shall segregate and clearly identify all documents or information submitted under this Order for which Respondent asserts business confidentiality claims.

53. Respondent may assert that certain documents, records or other information are privileged under the attorney-client privilege or any other privilege recognized by federal law. If the Respondent asserts such a privilege in lieu of providing documents, it shall provide EPA with the following: (a) the title of the document, record, or information; (b) the date of the document, record, or information; (c) the name and title of the author of the document, record, or information; (d) the name and title of each addressee and recipient; (e) a description of the contents of the document, record, or information; and (f) the privilege asserted by Respondent. However, no documents, reports or other information created or generated pursuant to the requirements of this Order shall be withheld on the grounds that they are privileged.

54. No claim of confidentiality shall be made with respect to any data, including, but not limited to, all sampling, analytical, monitoring, hydrogeologic, scientific, chemical, or engineering data, or any other documents or information evidencing conditions at or around Pond 16S.

# XIII. RECORD RETENTION

55. Until 10 years after Respondent's receipt of EPA's notification pursuant to Section XXIV (Notice of Completion of Work), Respondent shall preserve and retain all non-identical copies of records and documents (including records or documents in electronic form) now in its possession or control or which come into its possession or control that relate in any manner to the performance of the Work or relating to the hazardous substances found on or released from Pond 16S, regardless of any corporate retention policy to the contrary. Until 10 years after Respondent's receipt of EPA's notification pursuant to Section XXIV (Notice of Completion of Work), Respondent shall

also instruct their contractors and agents to preserve all non-identical copies of records and documents (including records or documents in electronic form) and any additional information of whatever kind, nature or description relating to performance of the Work.

56. At the conclusion of this document retention period, Respondent shall notify EPA at least 90 days prior to the destruction of any such records or documents, and, upon request by EPA, Respondent shall deliver any such records or documents Respondent may assert that certain documents, records or other information are privileged under the attorney-client privilege or any other privilege recognized by federal law. Respondent asserts such a privilege, they shall provide EPA with the following: (a) the title of the document, record, or information; (b) the date of the document, record, or information; (c) the name and title of the author of the document, record, or information; (d) the name and title of each addressee and recipient; (e) a description of the subject of the document, record, or information; and (f) the privilege asserted by Respondent. However, no documents, reports or other information created or generated pursuant to the requirements of this Order shall be withheld on the grounds that they are privileged.

#### XIV. COMPLIANCE WITH OTHER LAWS

57. Respondent shall perform all actions required pursuant to this Order in accordance with all applicable local, state, tribal and federal laws and regulations except as provided in Section 121(e) of CERCLA, 42 U.S.C. § 6921(e), and 40 C.F.R. § 300.400(e) and 300.415(j). In accordance with 40 C.F.R. § 300.415(j), all on-Site actions required pursuant to this Order shall, to the extent practicable, as determined by EPA,

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considering the exigencies of the situation, attain applicable or relevant and appropriate requirements ("ARARs") under federal environmental, or state environmental or facility sitting laws. Respondent shall identify ARARs in the design documents and work plans subject to EPA approval.

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# XV. EMERGENCY RESPONSE AND NOTIFICATION OF RELEASES

- In the event of any release of a hazardous substance from Pond 16S or any action or occurrence during performance of the Work which causes or threatens a release of Waste Material from the Site that constitutes an emergency situation or may present an immediate threat to public health or welfare or the environment, Respondent shall, subject to Paragraph 59, immediately take all appropriate action. Respondent shall take these actions in accordance with all applicable provisions of this Order, including, but not limited to, the Health and Safety Plan, in order to prevent, abate or minimize any such release or threat of release, or endangerment caused or threatened. Respondent shall also immediately notify the OSC or, in the event of his/her unavailability, the Regional Duty Officer, Environmental Cleanup Office, Emergency Response Unit, EPA Region 10, 206-553-1263, of the incident or Site conditions. In the event that Respondent fails to take appropriate response action as required by this Paragraph, and EPA takes such action instead, Respondent shall pay EPA for all costs of the response action not inconsistent with the NCP pursuant to Section XVII (Payment of Response Costs).
- 59. Nothing in the preceding Paragraph or this Order shall be deemed to limit any authority of EPA to: a) to take all appropriate action to protect human health and the environment or to prevent, abate, respond to, or minimize an actual or threatened release of Waste Material on, at, or from the Site;

 or b) to direct or order such action, or seek a court order to protect human health and the environment or to prevent, abate, respond to, or minimize an actual or threatened release of Waste Material on, at, or from the Site.

hazardous substance from Pond 16S that exceeds a CERCLA
Reportable Quantity, or that exceeds a level otherwise specified in the Order, Respondent shall immediately notify the OSC.
Respondent shall submit a written report to EPA within 7 days after each release, setting forth the events that occurred and the measures taken or to be taken to mitigate any release or threat of release or endangerment caused or threatened and to prevent the reoccurrence of such a release or threat of release.
This reporting requirement is in addition to, and not in lieu of, reporting under Section 103(c) of CERCLA, 42 U.S.C. §
9603(c), and Section 304 of the Emergency Planning and Community Right-To-Know Act of 1986, 42 U.S.C. § 11004, et seq.

# XVI. AUTHORITY OF ON-SCENE COORDINATOR

61. The OSC shall be responsible for overseeing Respondent's implementation of this Order. The OSC shall have the authority vested in an OSC by the NCP, including the authority to halt, conduct, or direct any Work required by this Order, or to direct any other removal actions undertaken at the Site. Absence of the OSC from the Site shall not be cause for stoppage of the Work unless specifically directed by the OSC.

## XVII. PAYMENT OF RESPONSE COSTS

62. Upon EPA's written demand, Respondent shall pay EPA for all Response Costs incurred or to be incurred in connection with this Order as defined in Paragraph 6 above. On a periodic basis, EPA will send Respondent an accounting of all Response

Costs incurred by the United States with respect to this Order that consists of an EPA SCORPIOS or other regionally prepared cost summary, which includes direct and indirect costs incurred by EPA and its contractors. Respondent shall make all payments within 30 days of receipt of each written demand requiring payment, except as otherwise provided in Paragraphs 66a and 67b of this Order.

63. Respondent shall make all payments required by this Section by a certified or cashier's check or checks or electronic funds transfer made payable to "EPA Hazardous Substance Superfund," referencing the name and address of the Respondent and EPA Site/Spill ID number 10EY. Respondent shall send the check(s) to:

Mellon Bank

EPA-Region 10 Superfund

P.O. Box 371099M

Pittsburgh, PA 15251

- 64. At the time of payment, Respondent shall send a copy of the check and notice that payment has been made to Servicing Finance Office, EPA Financial Management Center, MS-NWD, Cincinnati, OH 45268.
- ot made within 30 days of Respondent's receipt of a written demand requiring payment, Respondent shall pay Interest on the unpaid balance. The Interest on Response Costs shall begin to accrue on the date of receipt of the written demand and shall continue to accrue until the date of payment. Payments of Interest made under this Paragraph shall be in addition to such other remedies or sanctions available to the United States by virtue of Respondent's failure to make timely payments under this Section. Respondent shall make all payments required by

- 66. Respondent may dispute all or part of a written demand for payment of Response Costs submitted under this Order, if Respondent alleges that EPA has made an accounting error, or if Respondent believes EPA incurred excess costs as a direct result of an EPA action that was inconsistent with the NCP. objection shall be made in writing within 30 days of receipt of the written demand and must be sent to the OSC. Any such objection shall specifically identify the contested Response Costs and the basis for objection. EPA and Respondent shall have 30 days from EPA's receipt of Respondent's written objection to resolve the dispute (the "Negotiation Period"). The Negotiation Period may be extended at the sole discretion of Such extension may be granted verbally, but must be confirmed in writing. Any agreement reached by the Parties pursuant to this Paragraph shall be in writing and shall, upon signature by the Parties, be incorporated into and become an enforceable part of this Order. If the Parties are unable to resolve the dispute within the Negotiation Period, an EPA management official at the Office Director level or higher will issue a written decision. EPA's decision shall be incorporated into and become an enforceable part of this Order. Respondent's obligations under this Order shall not be tolled by submission of any objection for dispute resolution under this Paragraph. The dispute resolution procedures set forth in Paragraphs 66 and 67 shall be the exclusive mechanisms for resolving disputes regarding Respondent's obligation to pay EPA for its Response Costs.
- 67. In the event of an objection, Respondent shall within the 30 day period pay all uncontested Response Costs to EPA in the manner described in Paragraphs 62, 63, and 64. If any

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dispute over costs is resolved before payment is due, the amount due will be adjusted, as necessary. If the dispute is not resolved before payment is due, Respondent shall pay the full amount of the uncontested costs to EPA as specified in Paragraphs 62, 63, and 64, on or before the due date. Respondent shall establish an interest-bearing escrow account in a federally-insured bank duly chartered in the State of Idaho, or other state as approved by EPA, and remit to that escrow account funds equivalent to the amount of the contested Response Costs. Respondent shall send to the EPA OSC a copy of the transmittal letter and check paying the uncontested Response Costs, and a copy of the correspondence that establishes and funds the escrow account, including, but not limited to, information containing the identity of the bank and bank account under which the escrow account is established as well as a bank statement showing the initial balance of the escrow account. EPA prevails in the dispute, within 5 days of the resolution of the dispute, Respondent shall pay the sums due (with accrued interest) to EPA in the manner described in Paragraphs 62, 63, and 64. If Respondent prevails concerning any aspect of the contested costs, Respondent shall pay that portion of the costs (plus associated accrued interest) for which they did not prevail to EPA in the manner described in Paragraphs 62, 63, and 64. Respondent shall be disbursed any balance of the escrow account.

# XVIII. ENFORCEMENT

68. Violation, failure or refusal to comply with any provision of this Order may subject Respondent to civil penalties of up to \$32,500 per violation per day, as provided in Section 106(b)(1) of CERCLA, 42 U.S.C. § 9606(b)(1), and the Civil Monetary Penalty Inflation Adjustment Rule, 69 Fed. Reg.

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7121, 40 C.F.R. Part 19.4. EPA may carry out the required actions unilaterally, pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604, and/or may seek judicial enforcement of this Order pursuant to Section 106 of CERCLA, 42 U.S.C § 9606. Respondent may also be subject to punitive damages in an amount up to three times the amount of any cost incurred by the United States as a result of such violation, failure or refusal to comply, as provided in Section 107(c)(3) of CERCLA, 42 U.S.C. § 9607(c)(3).

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# XIX. RESERVATIONS OF RIGHTS BY EPA

Nothing herein shall limit the power and authority of EPA or the United States to take, direct, or order all actions necessary to protect public health, welfare, or the environment or to prevent, abate, or minimize an actual or threatened release of hazardous substances, pollutants or contaminants, or hazardous or solid waste on, at, or from the Site, pursuant to CERCLA or any other applicable law. Further, nothing herein shall prevent EPA from seeking legal or equitable relief to enforce the terms of this Order, from taking other legal or equitable action as it deems appropriate and necessary, or from requiring Respondent in the future to perform additional activities pursuant to CERCLA or any other applicable law. reserves the right to bring an action against Respondent under Section 107 of CERCLA, 42 U.S.C. § 9607, for recovery of any Response Costs incurred by the United States related to this Order or the Site and not paid by Respondent.

### XX. OTHER CLAIMS

70. By issuance of this Order, the United States and EPA assume no liability for injuries or damages to persons or property resulting from any acts or omissions of Respondent.

The United States or EPA shall not be deemed a party to any contract entered into by Respondent or its directors, officers, employees, agents, successors, representatives, assigns, contractors, or consultants in carrying out actions pursuant to this Order.

- 71. Nothing in this Order constitutes a satisfaction of or release from any claim or cause of action against Respondent or any person not a party to this Order, for any liability such person may have under CERCLA, other statutes, or common law, including but not limited to any claims of the United States for costs, damages and interest under Sections 106 and 107 of CERCLA, 42 U.S.C. § 9606 and 9607.
- 72. Nothing in this Order constitutes a decision on preauthorization of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. § 9611(a)(2).
- 73. No action or decision by EPA pursuant to this Order shall give rise to any right to judicial review, except as set forth in Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

# XXI. INSURANCE

74. At least 7 days prior to commencing any Work on-Site under this Order, unless otherwise agreed to by EPA, Respondent shall secure, and shall maintain for the duration of this Order, comprehensive general liability insurance and automobile insurance with limits of 5 million dollars, combined single limit. Within the same time period, Respondent shall provide EPA with certificates of such insurance and a copy of each insurance policy. In addition, for the duration of the Order, Respondent shall satisfy, or shall ensure that their contractors or subcontractors satisfy, all applicable laws and regulations regarding the provision of worker's compensation insurance for all persons performing the Work on behalf of Respondent in

furtherance of this Order. If Respondent demonstrates by evidence satisfactory to EPA that any contractor or subcontractor maintains insurance equivalent to that described above, or insurance covering some or all of the same risks but in an equal or lesser amount, then Respondent need provide only that portion of the insurance described above which is not maintained by such contractor or subcontractor.

# XXII. MODIFICATIONS

- 75. The OSC may make modifications to any plan or schedule or Statement of Work in writing or by oral direction. Any oral modification will be memorialized in writing by EPA within 5 days, but shall have as its effective date the date of the OSC's oral direction. Any other requirements of this Order may be modified in writing by signature of the Director, Office of Environmental Cleanup, EPA Region 10.
- 76. If Respondent seeks permission to deviate from any approved Work Plan or schedule or the Statement of Work, Respondent's Project Coordinator shall submit a written request to EPA for approval outlining the proposed modification and its basis. Respondent may not proceed with the requested deviation until receiving approval from the OSC pursuant to Paragraph 75.
- 77. No informal advice, guidance, suggestion, or comment by the OSC or other EPA representatives regarding reports, plans, specifications, schedules, or any other writing submitted by Respondent shall relieve Respondent of its obligation to obtain any formal approval required by this Order, or to comply with all requirements of this Order, unless it is formally modified.

## XXIII. ADDITIONAL REMOVAL ACTIONS

78. Unless otherwise stated by EPA, within 30 days of receipt of notice from EPA that additional removal actions are necessary to protect public health, welfare, or the environment, Respondent shall submit for approval by EPA a Work Plan for the additional removal actions. The Work Plan shall conform to the applicable requirements of Section IX (Work to Be Performed) of this Order. Upon EPA's approval of the Work Plan pursuant to Section X, Respondent shall implement the Work Plan for additional removal actions in accordance with the provisions and schedule contained therein. This Section does not alter or diminish the OSC's authority to make oral modifications to any plan or schedule pursuant to Section XXII (Modifications).

# XXIV. NOTICE OF COMPLETION OF WORK

79. When EPA determines, after EPA's review of the Final Report, that all Work has been fully performed in accordance with this Order, with the exception of any continuing obligations required by this Order, including Payment of Response Costs (Section XVII) , and Record Retention, (Section XIII), EPA will provide written notice to Respondent. If EPA determines that any such Work has not been completed in accordance with this Order, EPA will notify Respondent, provide a list of the deficiencies, and require that Respondent modify the Work Plan, if appropriate, in order to correct such deficiencies within 10 days of receipt of the EPA notice, or as otherwise specified by EPA. The modified Work Plan shall include a schedule for correcting such deficiencies. Within 30 days of receipt of written approval of the modified Work Plan, or as otherwise specified by EPA, Respondent shall implement the modified and approved Work Plan and shall submit a modified Final Report in accordance with the EPA notice. Failure by

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Respondent to implement the approved modified Work Plan shall be a violation of this Order.

# XXV. ADMINISTRATIVE RECORD

80. Within 60 days after initiation of on-site removal activity, an Administrative Record which contains the documents that form the basis for the issuance of this Order will be made available for review by appointment on weekdays between the hours of 8:30 and 4:00 at the Superfund Records Center at EPA offices in Region 10, 1200 Sixth Avenue, Seattle, Washington. To review the Administrative Record, please contact the Superfund Records Center at (206) 553-4494 to make an appointment.

# XXVI. OPPORTUNITY TO CONFER

- 81. Within 5 days after issuance of this Order, Respondent may in writing request a conference with EPA, on any matter pertinent to this Order, including its applicability, the factual findings and the determinations upon which it is based, the appropriateness of any actions Respondent is ordered to take, or any other relevant and material issues or contentions which Respondent may have regarding this Order. Any such conference shall be held within 10 days of Respondent's request unless extended by written agreement of the Parties.
- 82. Respondent may appear in person or by an attorney or other representative at the conference. Respondent may also submit written comments or statements of position on any matter pertinent to this Order no later than the time of the conference, or at least 5 days prior to the effective date if Respondent does not request a conference. This conference is not an evidentiary hearing, does not constitute a proceeding to challenge this Order, and does not give Respondent a right to

seek review of this Order. Any request for a conference or written comments or statements should be submitted to:

Andrew Boyd

 Office of Regional Counsel
United States Environmental Protection Agency
1200 Sixth Avenue (M/S ORC-158)
Seattle, Washington 98101

Telephone: 206-553-1222

# XXVII. SEVERABILITY

83. If a court issues an order that invalidates any provision of this Order or finds that Respondent has sufficient cause not to comply with one or more provisions of this Order, Respondent shall remain bound to comply with all provisions of this Order not invalidated or determined to be subject to a sufficient cause defense by the court's order.

# XXVIII. EFFECTIVE DATE

84. This Order shall be effective 15 days after the Order is signed by the Director, Office of Environmental Cleanup, Region 10 unless a conference is requested as provided herein. If a conference is requested, this Order shall be effective on the 10<sup>th</sup> day following the day of the conference unless modified in writing by EPA.

It is so ORDERED.

BY: Sur Columbianiel D. Opalski

Maniel D. Opalski

Director, Office of Environmental Cleanup

Region 10

U.S. Environmental Protection Agency

DATE: December 14, 2006